



## ***City of El Paso – City Plan Commission Staff Report***

**Case No:** PZST15-00008  
**Application Type:** Special Permit and Detailed Site Development Plan  
**CPC Hearing Date:** November 17, 2016  
**Staff Planner:** Andrew Salloum, (915) 212-1613, salloumam@elpasotexas.gov

**Location:** 409 S. Glenwood Street  
**Legal Description:** A portion of Lot 32, Block 5, Alameda Acres, City of El Paso, El Paso County, Texas  
**Acreage:** 0.972 acres  
**Rep District:** 8  
**Zoning:** R-4 (Residential)  
**Existing Use:** Single-family dwelling  
**C/SC/SP/ZBA/LNC:** N/A  
**Request:** Infill Development - to allow for lot size, lot width, lot depth, and cumulative front & rear yard setback reductions  
**Proposed Use:** Duplexes

**Property Owner:** ANVIA, L.L.C.  
**Representative:** Dorado Engineering, Inc.

### **SURROUNDING ZONING AND LAND USE**

**North:** R-4 (Residential) / Single-family dwellings  
**South:** R-4 (Residential) / Single-family dwellings  
**East:** R-4 (Residential) / Single-family dwellings  
**West:** R-4 (Residential) / Single-family dwellings

**PLAN EL PASO DESIGNATION:** G-2, Traditional Neighborhood (Walkable) (Central Planning Area)

**NEAREST PARK:** DeVargas Park (3,605 feet)

**NEAREST SCHOOL:** Clardy Elementary School (3,310 feet)

### **NEIGHBORHOOD ASSOCIATIONS**

El Paso Central Business Association

### **NEIGHBORHOOD INPUT**

Notice of a Public Hearing was mailed to all property owners within 300 feet of the subject property on November 2, 2016. The Planning Division has not received any letters or phone calls in support or opposition of the special permit request.

### **APPLICATION DESCRIPTION**

The applicant is requesting a special permit and detailed site development plan review for an infill development to reduce the lot size, lot width, and cumulative front & rear yard setbacks for 5 duplex units for a total 10 individual units. The detailed site development plan review shows a 5 unit duplex subdivision. The applicant is requesting the following reductions: from the required 7,000 sq. ft. lot size to 5,524 sq. ft., from the required 70 ft. lot width to 60 ft., from the required 90 ft. lot depth to 83 ft. and from the required 45 cumulative front/rear yard setback to 30 ft., (see the tables on page 3). The detailed site development plan shows street trees on each lot. Parking requirements will be satisfied through a combination of garage parking located at the ground level of the structures, and surface parking located at various points along the private driveways. Access is proposed from internal streets within the subdivision via Glenwood Drive.

## **PLANNING DIVISION RECOMMENDATION**

The Planning Division recommends **approval** of the requests for special permit and detailed site development plan review for infill development, as it complies with Sections 20.10.280, Infill Development; 20.04.320, Special Permit, and 20.04.150, Detailed Site Development Plan. The subject property is situated within an area characterized by similar land uses. The proposed development is compliant with the G-2 Traditional Neighborhood (Walkable) land use designation in the Central Planning Area.

## **ANALYSIS**

### **20.10.280 Infill Development**

The provisions of this section apply to any property designated with an overlay designation to encourage redevelopment and infill development, the specific purposes of which are to: provide a more flexible approach to design and development of infill projects, encourage infill development by simplifying procedures for plan approval, permit the conversion or adaptive reuse of buildings and properties, encourage planning and design flexibility and innovations, create a community environment that is enhanced by a mix of residential, commercial, recreational, open space, employment and institutional uses, and assure community compatibility and an efficient use of land and public services. In order to provide incentives for private investment in these targeted areas, the following standards shall apply:

- A. Location Criteria. An infill development may be designated for any property on which at least two of the following factors are present: the property is wholly or partially located within a designated tax increment financing district, or the property is wholly or partially located within a designated state or federal enterprise zone, or the property is wholly or partially located within an empowerment zone, or the property is wholly or partially located within a designated redevelopment area pursuant to Chapter 20.14 of this title, or the property is located within a designated historic district, or the property is within an older neighborhood of the city. An older neighborhood of the city defined as a legally recorded and developed subdivision for at least thirty years. Where an infill development is able to satisfy only one of the preceding factors, an applicant shall be allowed to make a formal request to city council to waive the two factor requirement prior to the submission of a special use permit application for the property. In all instances where a waiver is requested and authorized by city council, at least one location factor shall be met. For purposes of this section, any property with a historic designation shall be subject to the requirements and review provisions of Chapter 20.20 (Historic Designations) of this title, and shall not be waived by any provision of this section.

*This development meets the two location criteria: (1) it is within a State Enterprise Zone (2) it is located in a legally recorded subdivision of at least 30 years, having been platted in 1921, (Attachment 5).*

- B. Use Regulations. Unless the ordinance designating the infill development provides otherwise, a proposed infill development may be approved for any use permitted in the base-zoning district in which it is located. However, the ordinance designating an infill development overlay may provide a list of principal uses, accessory uses and prohibited uses pursuant to a specific area plan adopted by the city council.

*There is no specific plan area adopted by City Council. A duplex is permitted in the R-4 (Residential) district.*

- C. Setback Provisions. The side, front and rear setback requirements of the base-zoning district on which it is located may be reduced up to one hundred percent for an infill development as approved by city council. Buildings should be designed to relate to and take advantage of any existing site attributes, and shall be a consideration for reduction of the setback requirements.

*The applicant is requesting the following reduction in dimensional standards:*

DIMENSION	REQUIRED	PROPOSED
Cumulative front and rear setback	45'	30'

*The applicant is requesting cumulative front/rear yard setback reductions; the request complies with all other density and dimensional standards.*

- E. Design. Unless otherwise approved by city council, any construction permitted pursuant to this section shall be designed to consistently relate to the massing and character of the surrounding properties. Consistency of massing and character shall be determined as shown on the site plan with typical elevations and proposed construction materials, that the proposed construction is compatible with the overall design features and building development of the neighborhood within which the proposed infill development is located. Design features include, but shall not be limited to, building height, architectural style, building materials, landscape and setbacks.

*The proposed development is compatible with existing development.*

- G. Density. The maximum number of dwelling units per gross acre permitted in the base-zoning district may be increased up to fifty percent for an infill development as approved by city council.

*The application is requesting a duplex for each lot.*

- H. Lots. There shall be no minimum area requirement for lots within an infill development unless otherwise provided in the ordinance designating the infill development overlay.

DIMENSION	REQUIRED	PROPOSED
Lot size	7,000 s.f.	6,000 s.f.
Lot width	70'	60'
Lot depth	90'	83'

*The applicant is requesting lot area, lot width, and lot depth reductions; the request complies with all other density and dimensional standards.*

#### 20.04.320 Special permit approvals.

- A. Building and occupancy permits shall not be issued to any building or use identified in this title as requiring a special permit until after approval of such special permit by the city council.
- B. Building and occupancy permits shall not be issued for any building or use identified in this title as requiring an approved detailed site development plan as required by Article III, until such approval has been granted.
- C. No building or occupancy permit may be granted for the erection, rehabilitation, enlargement or demolition of any building in a designated historic area or for any building that is a designated historic landmark until prior approval has been granted by the historic landmark commission.
- D. The city council, after hearing and report by the city plan commission, may approve a special permit upon a finding that the proposed development meets the following minimum requirements necessary to protect the public health, safety and general welfare of the community:
  1. The proposed development complies, except to the extent waived, varied or modified pursuant to the provisions of this title, with all of the standards and conditions applicable in the zoning district in which it is proposed to be located; complies with any special standards applicable to the particular type of development being proposed, or to the particular area in which the development is proposed; complies with any special approvals required in connection with such development or area;

2. The proposed development is in accordance with and in furtherance of the plan for El Paso, any special neighborhood plans or policies adopted by the city regarding the development area, or any approved concept plan;
  3. The proposed development is adequately served by and will not impose an undue burden upon the public improvements and rights-of-way by which it will be served or benefited, or which exist or are planned for installation within its boundaries or their immediate vicinity. A traffic impact study may be required to determine the effects of the proposed development on the public rights-of-way;
  4. Any impacts of the proposed development on adjacent property are adequately mitigated with the design, proposed construction and phasing of the site development;
  5. The design of the proposed development mitigates substantial environmental problems;
  6. The proposed development provides adequate landscaping and/or screening where needed to reduce visibility to adjacent uses;
  7. The proposed development is compatible with adjacent structures and uses;
  8. The proposed development is not materially detrimental to the enjoyment or valuation of the property adjacent to the site.
- E. The applicant may request that the city plan commission waive one or more of the criteria based on its no applicability to the proposed development. The city plan commission, upon a recommendation of the planning official, shall make a determination on the no applicability of the criteria and shall render a finding based on such determination, and shall forward their recommendation to city council for final review and approval.

*The application meets the requirements for special permit.*

#### 20.04.140 When required.

Except as stated herein, a detailed site development plan is required prior to development in a special purpose district or with a special permit application and may be required if a zoning condition exists on a particular piece of property. Detailed site development plans are not required for any projects for development in the Mixed Use District (RMU, GMU and IMU) or for any other projects other than those located in special purpose districts or as otherwise required herein.

*Detailed Site Development Plan review is required as part of the special permit application.*

#### 20.04.150 Procedure.

- D. City plan commission approval. Pursuant to this Code, the city plan commission, in addition to the powers and duties identified in this chapter, shall have final authority on approval of all other detailed site development plans, unless a zoning condition, contract provision, other city code provision or state law require the detailed site development plan to be approved by city council.
1. The planning division shall make its recommendations to the city plan commission within thirty days after a complete application is submitted.
  2. The city plan commission shall hold a public hearing at its regular meeting that is within thirty days from receipt of department recommendations.
  3. The commission shall consider the following information when approving a proposed detailed site development plan: the boundaries of the tract proposed for development; location and arrangement of structures; determine if the use conforms to applicable zoning regulations, determine if historic landmark commission approval has been granted for architectural design of all structures if located in a historic district and the design conforms to such approval; location of utility rights-of-way and easements and storm water drainage; vehicular and pedestrian ways; on-site parking areas; location of open spaces and landscape planted areas.
  4. In no instance shall the city plan commission have authority to vary the yard standards applicable to the district.
  5. The city plan commission shall approve the plan if it complies with all applicable code provisions.

*Planning Staff has reviewed the detailed site development plan, and it meets all requirements of Sections 20.04.320, Special Permit, and 20.04.150 Detailed Site Development Plan.*

### **Plan El Paso-Future Land Use Map Designation**

All applications for special permit shall demonstrate compliance with the following criteria:

G-2 – Traditional Neighborhood (Walkable): This sector includes the remainder of central El Paso as it existed through World War II. Blocks are small and usually have rear alleys; buildings directly faced streets; schools, parks, and small shops are integrated with residential areas. This sector is well-suited for use of the SmartCode as a replacement for current zoning when planned in conjunction with specific neighborhood plans or identified in this Comprehensive Plan.

The purpose of the R-4 (Residential) district is to promote and preserve residential development within the city to create basic neighborhood units. It is intended that the district regulations maintain a low density of dwelling units supporting a suburban-urban interface that permits developments utilizing varying lot configurations. The regulations of the districts will permit primarily single-family and two-family residential areas, and recreational and institutional uses incidental to and serving the neighborhood.

*The proposed development is for 5 two-family dwellings on a vacant property, if approved, the existing lot will need to be subdivided.*

### **Plan El Paso - Goals & Policies**

Goal 2.2: The City of El Paso should change its growth pattern away from homogeneous land uses and return to a pattern of compact well-connected mixed-use neighborhoods.

Policy 2.2.2. “The design of new neighborhoods and additions to existing neighborhoods should strive for a mix of housing types to create neighborhoods that accommodate diverse ages and incomes and allow residents to trade up, downsize, or create multi-generational households without being forced to leave the neighborhood. Housing types include both small and large single-family detached homes, duplexes, townhouses, multi-family buildings, live-work units, and accessory dwelling units, and include both rental apartments and units that can be owned by their occupants.”

*The Planning Division recommendation is based on the existing single-family and two-family dwellings supplementing the mix of housing types in the area while providing the potential for a balance of housing.*

### **COMMENTS:**

#### **Planning and Inspections Department - Planning Division - Transportation**

No objections to the special permit and detailed site development plan.

Note:

All existing / proposed paths of travel (accessible sidewalks, wheelchair access curb ramps and driveways) within public rights-of-way shall be in compliance with current ADA/TAS rules and regulations and the current City of El Paso Design Standards for Construction.

#### **EPDOT**

No objections to the 5-foot median separation between driveways.

#### **Planning and Inspections Department – Building and Development Permitting**

No objection to proposed special permit and DSDP.

At the time of submittal for building permits project will need to comply with all provisions of the IRC or IBC, TAS and local municipal code.

### **Planning and Inspections Department – Landscape Division**

No objection to proposed special permit and DSDP

At the time of submittal for building permits project will need to comply with all provisions of title 18.46 as applicable.

### **Planning and Inspections Department - Land Development**

No objections.

### **Fire Department**

Plans as shown do not adversely affect the fire department.

### **Sun Metro**

Sun Metro does not oppose this request. Rts. 24 and 62 provide service along Delta Dr. with a bus stop approximately ¼ mile north of the subject property.

### **El Paso Water Utilities**

EPWU does not object to this request.

EPWU-PSB Comments

Water:

There is an existing 8-inch diameter water main that extends along Glenwood St. located approximately 5 feet east of right-of-way centerline. This main is available for service.

Previous water pressure from fire hydrant #3280 located on Glenwood St. approximately 360 feet north of Joe Perez yielded a static pressure of 95 (psi), a residual pressure of 85 (psi), and a discharge of 1300 gallons per minute.

The owner should, for his own protection and at his own expense, install at the discharge side of each water meter a pressure regulator, strainer and relief valve, to be set for pressure as desired by the customer. The Lot owner shall be responsible for the operation and maintenance of the above-described water pressure regulating device

EPWU records indicate an active ¾-inch diameter domestic service meter serving the subject property.

Sewer:

There is an existing 8-inch diameter sewer main that extends along Glenwood St. located approximately 4 feet west of the right-of-way centerline. This main is available for service.

EPWU records indicate an existing 4-inch diameter sanitary sewer service serving the subject property.

General:

EPWU requires a new service application to serve the subject property. New service applications are available at 1154 Hawkins, 3rd Floor. The following items are required at the time of application: (1) hard copy of subdivision plat with street names and addresses; (2) finalized set of street improvement plans, including storm sewer; (3) digital copy of subdivision plat; (4) benchmark check; and (5) construction schedule. Service will be provided in accordance with the current EPWU – PSB Rules and Regulations. The owner is responsible for the costs of any necessary on-site and off-site extensions, relocations or adjustments of water and sanitary sewer lines and appurtenances.

### **El Paso Water Utilities - Stormwater Division**

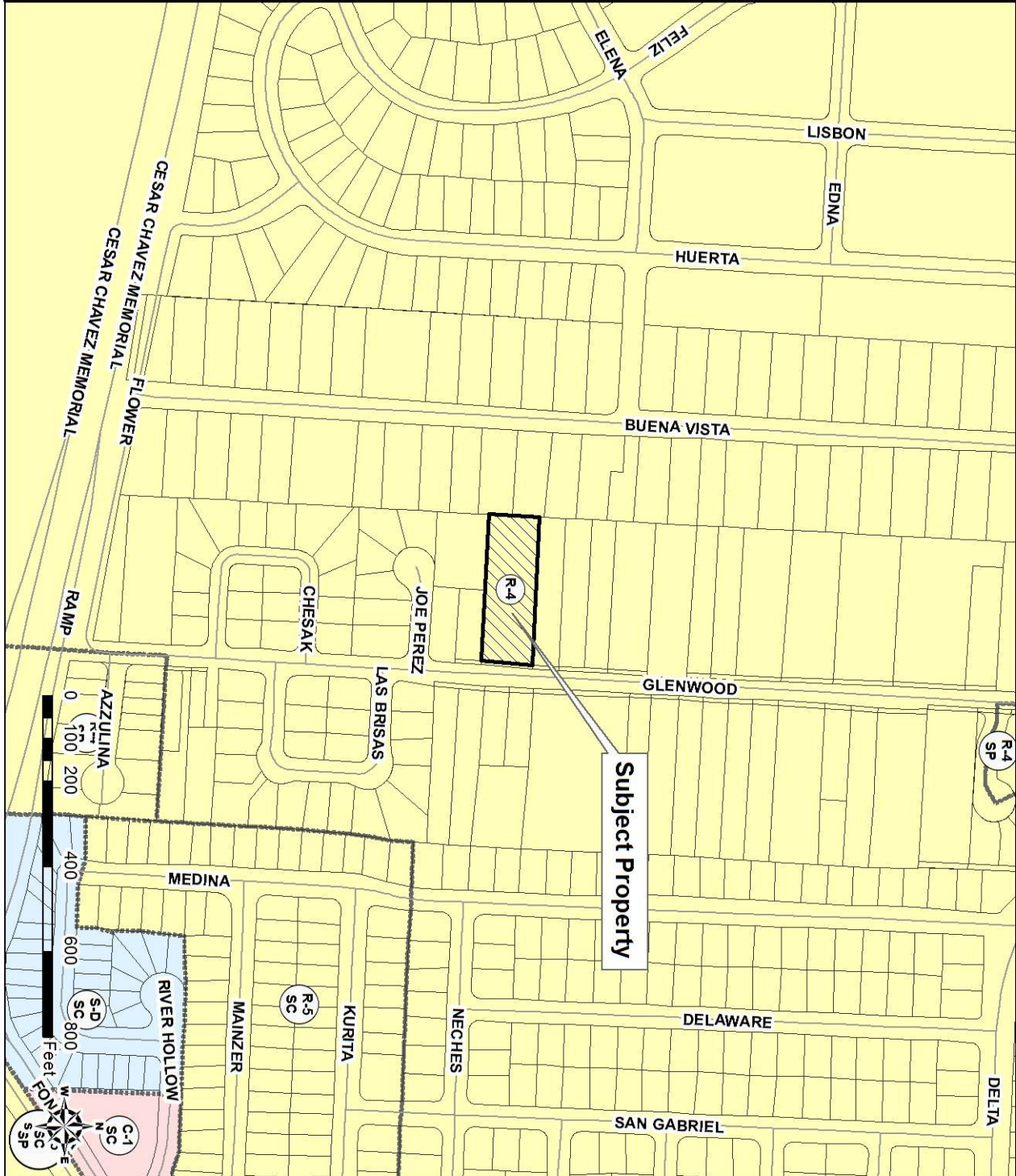
No objections.

### **Attachments**

1. Zoning Map
2. Aerial Map
3. Future Land Use Map
4. Detailed Site Development Plan
5. Subdivision Plat

ATTACHMENT 1: ZONING MAP

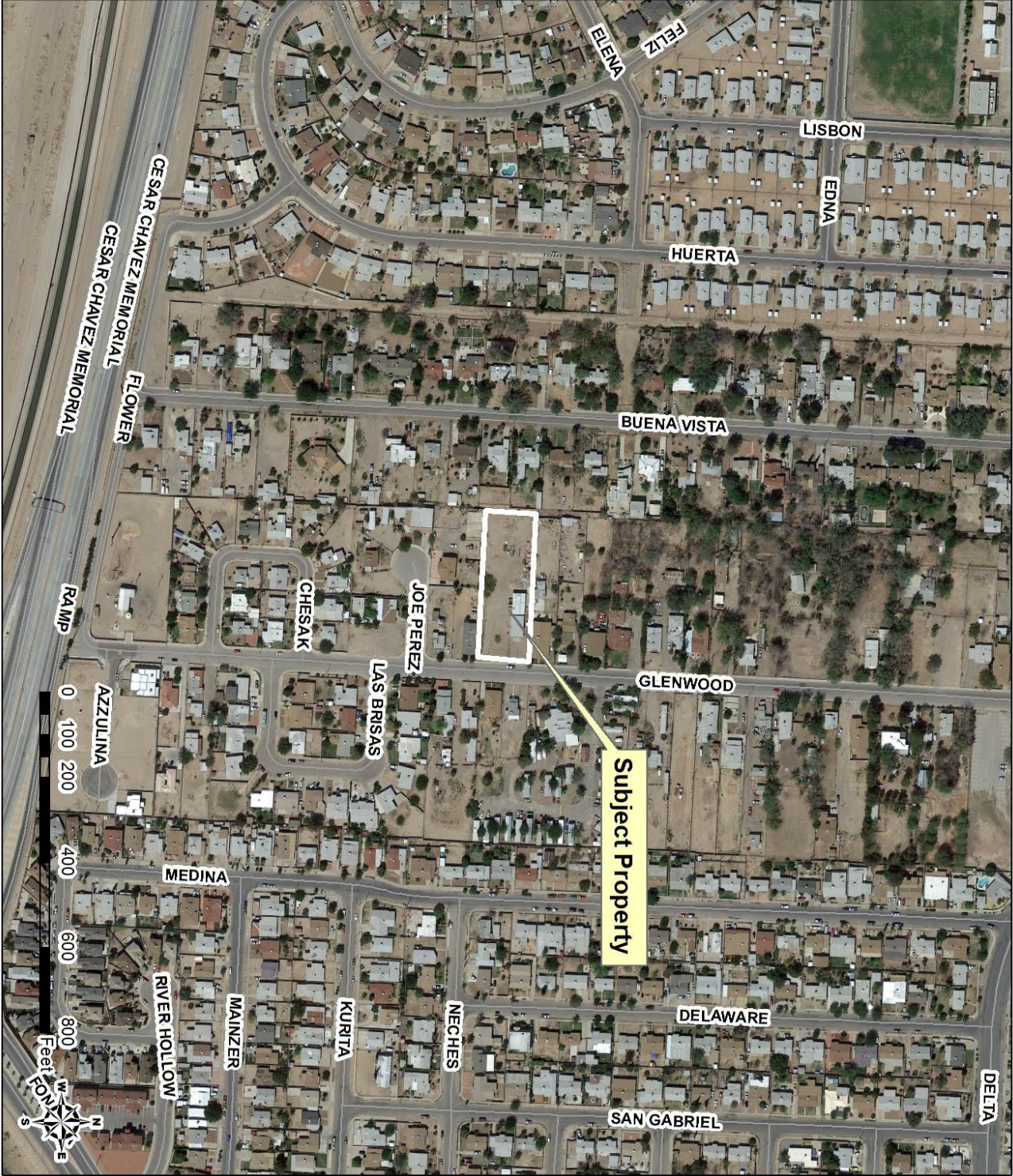
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ATTACHMENT 2: AERIAL MAP

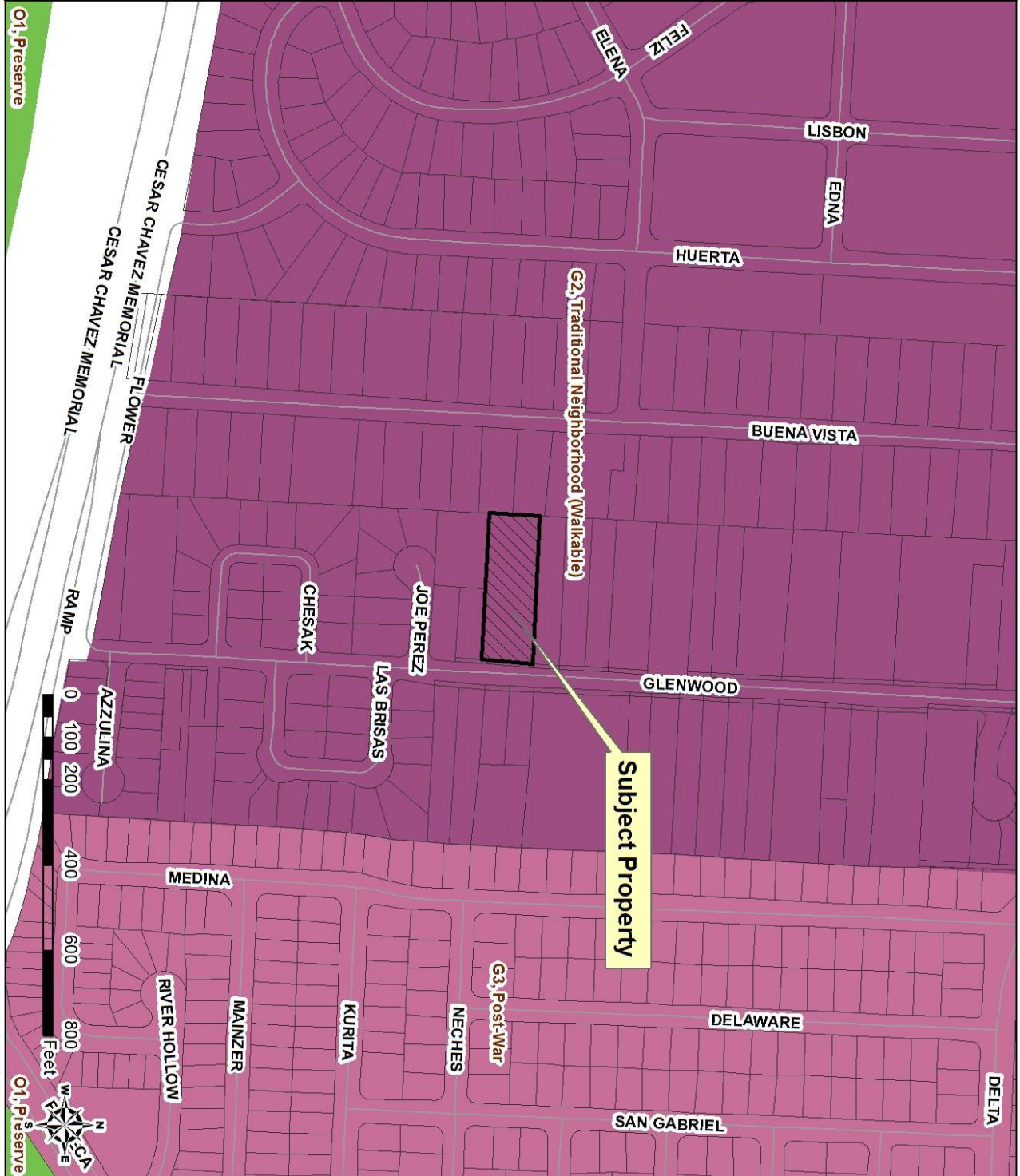
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ATTACHMENT 3: FUTURE LAND USE MAP

PZST15-00008





# ATTACHMENT 5: SUBDIVISION PLAT

## ALAMEDA ACRES

EL PASO COUNTY - TEXAS

2

SCALE 1"=200'

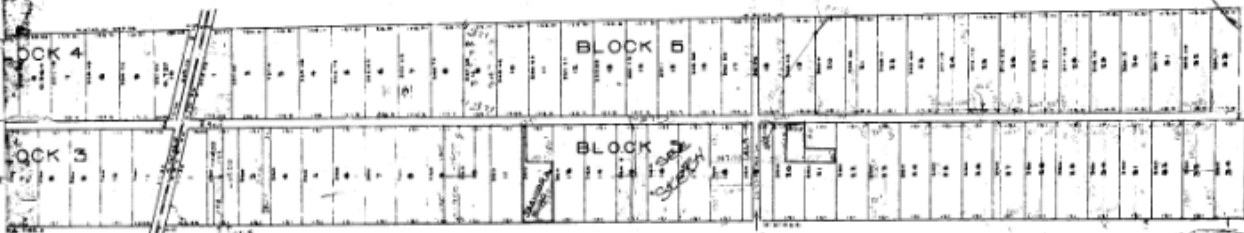


The State of Texas  
County of El Paso

Know all men by these presents, that we, F.M. Murchison, Lee H. Orndorff, R.M. Dudley, H.P. Jackson and H.E. Christie, sole owners of the eastern part of the El Paso County Survey numbered twelve (12) in El Paso County, Texas, as shown upon the above map, do hereby present this map and dedicate to the use of the public the roadways therein laid down and designated.

Witness our hands this 25th day of April, A.D. 1915.

*[Signatures]*



The State of Texas  
County of El Paso

Before me the undersigned authority, a Notary Public in and for said State and County, on this day personally appeared F.M. Murchison, Lee H. Orndorff, R.M. Dudley, H.P. Jackson and H.E. Christie, all known to me to be the persons whose names are subscribed to the foregoing instrument and they and each of them acknowledged to me that they and each of them executed the foregoing dedication for the purpose and considerations therein expressed.

Given under my hand and seal of office, this 25th day of April, A.D. 1915.

*[Signature]*  
Notary Public, El Paso Co., Texas

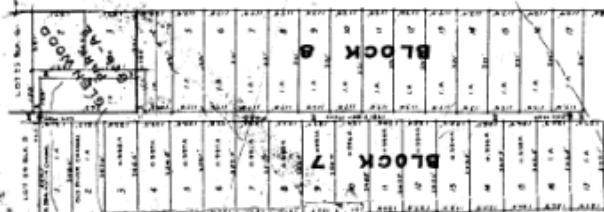
### SUPPLEMENTAL PLAT OF ALAMEDA ACRES EL PASO COUNTY TEXAS

JANUARY 1-6, 1921 SCALE 1"=200'

*[Signature]*  
COUNTY SURVEYOR

I, J. H. Carter, County Surveyor of El Paso County, Texas, hereby certify that this is a true and correct plat of a survey and subdivision made by me on the ground, and that true points have been set at the corners of the blocks, and that every alley, roadway, lane, and easement, and that a concrete monument has been built in center of 30th roadway on north line of lot 1, Block 7 produced as on South line of lot 1, Block 2, produced.

*[Signature]*  
County Surveyor, El Paso Co., Texas



The State of Texas  
County of El Paso

Before me, the undersigned authority, on this day personally appeared Lee H. Orndorff, known to me to be the person whose name is subscribed to the foregoing instrument, and acknowledged to me that he executed the same as set out and stated in the Alameda Acres Company as its President, for the purpose and consideration therein expressed.

The State of Texas  
County of El Paso

Know all men by these presents that the ALAMEDA ACRES COMPANY, acting through its President, Lee H. Orndorff, does hereby state that the land located in the eastern portion of the El Paso County Survey numbered 12 in the El Paso County Records, hereby presents this map and dedicates to the use of the public the roadway herein produced and described.

A-438-11